



Department
for Education

Keeping children safe in education 2022 Draft Consultation

Government consultation

Launch date 11 January 2022

Respond by 11 March 2022

Contents

Introduction	4
Who this consultation is for	4
Issue date	5
Enquiries	5
Additional copies	5
The response	5
About this consultation	6
Proposed changes	6
Respond online	6
Other ways to respond	7
Deadline	7
Introduction	8
Section 1 – Summary of the guidance	10
Background	10
Who is this guidance for?	10
Section 2 – Part one: Safeguarding information for all staff	11
Background	11
What school and college staff need to know	11
Section 3 – Part two: The management of safeguarding	12
Background	12
Legislation and the law	12
Governor and trustee training	12
Whole school and college approach to safeguarding	13
Online safety	13
Designated safeguarding lead	14
Children at great risk of harm	14
Section 4 – Part three: Safer recruitment	15
Background	15
Restructure	15
Shortlisting	15

Section 5 – Part four: Allegations of abuse made against teachers and other staff	16
Background	16
Managing allegations of abuse	16
References	16
Section 6 – Part five: Child-on-child sexual violence and sexual harassment	18
Background	18
Effectiveness of Part five	18
Section 7 – Expanding our evidence base	20
Background	20
Sharing Nudes and Semi Nudes	20
Filtering and monitoring systems	20

Introduction

The purpose of this consultation is to seek views about proposed changes to Keeping children safe in education (KCSIE) statutory guidance. KCSIE sets out those legal duties that schools and colleges must comply with, together with what schools and colleges should do to keep children safe. Schools and colleges must have regard to KCSIE when carrying out their duties to safeguard and promote the welfare of children. It is split into five parts, as follows:

- **Part one** - sets out what staff in schools and colleges should know and do. It explains their safeguarding responsibilities, what the various forms of abuse and neglect look like and what staff should do if they have concerns about safeguarding matters.
- **Part two** - sets out the arrangements for the management of safeguarding, including the responsibility of governing bodies and proprietors, the role of designated safeguarding leads and the safeguarding policies and procedures that should be in place.
- **Part three** - sets out the safer recruitment arrangements schools and colleges should adopt and describes in detail the checks that are required for individuals working or visiting a school or college.
- **Part four** - sets out how schools and colleges should manage allegations of abuse made against teachers and other staff including supply teachers, volunteers, and contractors.
- **Part five** - is about managing reports of child-on-child sexual violence and sexual harassment and sets out what governing bodies and proprietors should be doing to ensure reports of child-on-child sexual violence and sexual harassment are managed appropriately.

Who this consultation is for

- School and college staff
- Designated safeguarding leads and their deputies
- Governing bodies of maintained schools (including maintained nursery schools)
- Proprietors of independent schools (including academies, free schools, and alternative provision academies) and non-maintained special schools
- Management committees of pupil referral units (PRUs)
- Post 16 providers as set out in the Education Training (Welfare of Children) Act 2021
- Local authority children's services
- Professionals working in social care
- Teaching unions
- Safeguarding practitioners, including training providers

- Supply agencies

Issue date

The consultation was issued on 11 January 2021.

Enquiries

If your enquiry is related to the policy content of the consultation, you can contact the Teacher Regulation, School Safeguarding and Safety Team at:

Safeguarding.SCHOOLS@education.gov.uk.

If your enquiry is related to the DfE e-consultation website or the consultation process in general, you can contact the DfE Ministerial and Public Communications Division by email: Consultations.Coordinator@education.gov.uk or by telephone: 0370 000 2288 or via the [DfE Contact us page](#).

Additional copies

Additional copies are available electronically and can be downloaded from [GOV.UK DfE consultations](#).

The response

The results of the consultation and the Department's response will be [published on GOV.UK](#) later in the year.

About this consultation

This consultation document sets out the changes the Department for Education proposes to make to Keeping children safe in education (KCSIE), statutory guidance.

This consultation is split into seven sections, to reflect the composition of KCSIE. These sections are:

- Section 1 - proposed changes to 'about this guidance'
- Section 2 - proposed changes to Part one of the guidance: what staff need to look out for and where they should report their concerns
- Section 3 - proposed changes to Part two of the guidance: the responsibilities of schools and colleges to safeguard children
- Section 4 - proposed changes to Part three of the guidance: what schools and colleges need to do to ensure staff are suitable to work with children
- Section 5 - proposed changes to Part four of the guidance: what schools and colleges need to do to manage cases of allegations of abuse against teachers
- Section 6 - proposed changes to Part five of the guidance: what schools and colleges need to do to manage reports of child-on-child sexual violence and sexual harassment, and
- Section 7 - other safeguarding issues on which we would welcome responses.

Proposed changes

It is important to note in proposing the changes, our aim is to help schools and colleges better understand what they are required to do by law and what we strongly advise they should do to fulfil their safeguarding responsibilities. Many of the proposed changes are technical in nature. These are intended to improve the clarity of the guidance and ensure consistency throughout. A list, with an explanation of all the proposed substantive changes, is set out at Annex F of the draft guidance.

This consultation document asks questions about the substantial changes we are proposing to make to KCSIE. The responses to these questions will inform the final guidance.

We would like to hear your views on our proposals.

Respond online

To help us analyse the responses please use the online system wherever possible. Visit www.education.gov.uk/consultations to submit your response.

Other ways to respond

If for exceptional reasons you are unable to use the online system, for example because you use specialist accessibility software that is not compatible with the system, you may download a word document version of the form and email or post it.

By email

Safeguarding.SCHOOLS@education.gov.uk

By post

KCSIE 2022 Consultation response
FAO: Teacher Regulation, School Safeguarding and Safety Team
Department for Education
Floor 0
Bishopsgate House
Darlington
DL1 5QE

Deadline

The consultation closes on 11 March 2022.

Introduction

Question 1: What is your name?

Question 2: What is your email address?

Question 3: What is the name of your organisation?

Question 4: What type of organisation is it?

Nursery / Primary school / Secondary school / Multi Academy Trust / Sixth Form / FE / HE / Union / Charity / Training provider / Consultancy / Other / Not applicable

If other, please state

Question 5: In what capacity are you responding?

Teacher / Head Teacher or Principal / Other Senior Management / Designated Safeguarding lead (or deputy DSL) / Teaching Assistant / Parent or Carer / Trainer / Consultant / Official / Other

If other, please state

Question 6: Would you like us to keep your responses confidential? If yes, please provide a reason for confidentiality.

Please note: Information provided in response to consultations, including personal information, may be subject to publication or disclosure under the Freedom of Information Act 2000, the Data Protection Act 2018 or the Environmental Information Regulations 2004.

If you want all, or any part, of a response to be treated as confidential, please explain why you consider it to be confidential.

If a request for disclosure of the information you have provided is received, your explanation about why you consider it confidential will be taken into account, but no assurance can be given that confidentiality can be maintained. An automatic

confidentiality disclaimer generated by your IT system will not, of itself, be regarded as binding on the Department.

The Department for Education will process your personal data (name and address and any other identifying material) in accordance with the Data Protection Act 2018 and, your personal information will only be used for the purposes of this consultation. Your information will not be shared with third parties unless the law allows it.

You can read more about what the DfE does when we ask for and hold your personal information in our [personal information charter](#).

Section 1 – Summary of the guidance

Background

This section of the consultation addresses the changes we propose to make to the summary section of the guidance.

The summary section contains:

- Status of the guidance
- About this guidance
- Who is this guidance is for?

Who is this guidance for?

Proposals and rationale

Following the amendment to the Apprenticeships, Skills, Children and Learning Act 2009 by The Education and Training (Welfare of Children) Act 2021, KCSIE 2021 was revised to incorporate safeguarding requirements for 16-19 Academies, Special Post-16 institutions and Independent Training Providers.

Question 7: Is the guidance clear on the safeguarding requirements placed on the above providers?

Yes / No / No opinion / Don't know

What further information would you find helpful?

Section 2 – Part one: Safeguarding information for all staff

Background

Part one of KCSIE sets out what all staff need to know, what they need to look out for and where they should report their concerns.

What school and college staff need to know

Proposals and rationale

We think it is important that all staff should be aware that children may not feel ready or know how to tell someone that they are being abused, exploited, or neglected – or they may not recognise their experiences as harmful. As such we have added this into the section on what school and college staff need to know.

Question 8: Is the additional information helpful for school and college staff?

Yes / No / No opinion / Don't know

Please explain your answer.

Section 3 – Part two: The management of safeguarding

Background

Part two of KCSIE sets out the responsibilities of governing bodies and proprietors to safeguard and promote the welfare of children and includes guidance on the safeguarding policies and procedures they should have in place.

Legislation and the law

Proposals and rationale

Schools and colleges have legal duties with regard to the Human Rights Act 1998, the Equality Act 2010 and the Public Sector Equality Duty (those schools and colleges that are publicly funded). Whilst these are not new requirements, we have added information (originally in the standalone sexual violence and sexual harassment between children in schools and colleges advice) to remind schools and colleges of these legal duties and the links to their safeguarding duties and sources of additional information.

Question 9: Is this additional information helpful?

Yes / No / No opinion / Don't know

Please explain your answer.

Governor and trustee training

Proposal and rationale

Training is essential to ensure new governors/trustees understand their roles and responsibilities, particular in them taking a strategic rather than an operational approach. Other departmental guidance already sets out the importance of appropriate governor training (the [Governance Handbook](#) and the [Academy Trust Handbook](#)) and evidence suggests that the majority of governors and trustees already undertake some form of safeguarding training. We are proposing to strengthen KCSIE and explicitly set out that all governors and trustees should receive safeguarding and child protection training (including online safety) at induction. We will also say the training should be regularly updated.

Question 10: Do you agree that KCSIE should set out that all governors and trustees receive safeguarding and child protection training as part of their induction?

Yes / No / No opinion / Don't know

Please explain your answer.

Whole school and college approach to safeguarding

Proposal and rationale

We made changes to Part two and Part five of the guidance in 2021 to support schools and colleges take a whole school and college approach to safeguarding and especially child-on-child abuse. This included clearer guidance on the systems that should be in place to support the reporting of abuse, the importance of recognising the just because abuse isn't being reported does not necessarily mean it is not happening and links to the various policies such as behaviour, exclusion and RSHE that will all play important parts in the whole school/college approach.

Question 11: Does KCSIE, but especially Part two and Part five, support schools and colleges take a whole school approach to safeguarding?

Yes / No / No opinion / Don't know

Question 12: Is there anything else that would support schools and colleges take a whole school and college approach to safeguarding?

Please explain your answer.

Online safety

Proposal and rationale

We made relatively significant changes to the online safety section in 2021. We want to test if those changes have helped schools and colleges and what more we might do via KCSIE.

Question 13: Do you think the changes made on online safety in KCSIE 2021 have helped to embed online safety into your whole school/college approach to safeguarding?

Yes / No / No opinion / Don't know

Please explain your answer.

Question 14: Are there any additional changes you believe should be made in Part two of KCSIE to help schools/colleges better understand how to keep children safe online:

- In the classroom and on school or college premises
- During remote learning

Yes / No / No opinion / Don't know

Please explain your answer.

Designated safeguarding lead

Proposal and rationale

We want to ensure, as already set out in KCSIE, that designated safeguarding leads (DSL) have the appropriate status and authority to carry out the duties of the post. It is especially important that governing bodies and proprietors recognise the key role the DSL plays in the day-to-day leadership of safeguarding and provide the role with the necessary authority, status, resources, and training. As such we have made this clear in Part two of KCSIE.

To encourage people to read the full DSL job description, and fully understand the importance and breadth of the role, we have moved the majority of the DSL content in Part two, into the full DSL job role as set out in Annex C.

Question 15: Do Part two and Annex C adequately reflect the importance of the status and authority of the DSL role?

Yes / No / No opinion / Don't know

Please explain your answer.

Question 16: What would you suggest DfE can do to emphasise the authority and status that should be attached to the DSL role?

Please explain your answer.

Children at great risk of harm

Proposal and rationale

Whilst **all** children should be protected, it is important that governing bodies and proprietors recognise (and reflect in their policies and procedures) some groups of children are potentially at greater risk of harm. We already provide guidance on categories of children that governing bodies and proprietors should be aware of and reflect as appropriate in their own process, policies, and procedures. The standalone sexual violence and sexual harassment between children in schools and college advice sets out that children who are lesbian, gay, bi or trans (LGBT) may, in some cases, be at increased risk of harm. As we incorporate the standalone advice into KCSIE we are including this in the children at greater risk of harm section, along with where schools and college can go for support.

Question 17: Is the additional information helpful for schools and colleges?

Yes / No / No opinion / Don't know

If no, please explain.

Section 4 – Part three: Safer recruitment

Background

Part three of KCSIE provides schools and colleges with guidance on the statutory requirements and important information about safeguarding and recruitment.

Restructure

In 2021 we substantively revamped Part three of KCSIE to better reflect the recruitment process that schools and colleges follow. We want to test if the new Part three is an improvement.

Question 18: Is the restructured Part three (designed to follow the recruitment journey) an improvement compared to the old lay out?

Yes / No / No opinion / Don't know

Please explain your answer.

Question 19: Are there any additional changes you would suggest we make to Part three to better support school and college safer recruitment?

Yes / No / No opinion / Don't know

Please explain your answer.

Shortlisting

Proposal and rationale

As part of the shortlisting process, we have added a new paragraph suggesting schools and colleges, as part of their due diligence, **should consider** carrying out an online search (including social media) on shortlisted candidates. This would explore anything that is publicly available online which may be worth testing at interview.

Question 20: Is it helpful to suggest schools and colleges **should consider** online searches?

Yes / No / No opinion / Don't know

Please explain your answer.

Section 5 – Part four: Allegations of abuse made against teachers and other staff

Background

Part four of KCSIE is about managing cases of allegations that might indicate a person poses a risk of harm if they continue to work in their present position, or in any capacity with children in a school or college. This part of the guidance should be followed when dealing with allegations against anyone working in the school or college, including supply teachers, volunteers, and contractors.

Managing allegations of abuse

Proposals and rationale

KCSIE has always reflected the fact that schools and colleges should have processes in place to respond to any allegations or concerns about staff, volunteers, and contractors. However, whilst there has always been detailed guidance in Part 4 of KCSIE on managing allegations and concerns that meet the harms threshold, we had not in the past provided guidance on allegations or concerns that fall short of that threshold. In response to feedback from our last KCSIE consultation we added a new section about 'low level' concerns.

Question 21: Has this new section about 'low level' concerns helped to clarify the importance of addressing 'low level' concerns?

Yes / No / No opinion / Don't know

If no, please explain

Question 22: Does this section provide the right level of information on 'low level' concerns?

Yes / No / No opinion / Don't know

If no, what further information would you find helpful?

References

Proposals and rationale

KCSIE is clear that only substantiated allegations that meet the harms threshold set out in Part four should be included in employment references. Now that we have added a section on 'low level' concerns, we want to find out more information about sharing these concerns when they are substantiated.

Question 23: Would you include substantiated 'low level' concerns on an employment reference?

Yes / No / No opinion / Don't know / It's not my responsibility

If not, what are the reasons for not doing so? Please explain your answer.

Section 6 – Part five: Child-on-child sexual violence and sexual harassment

Background

Part five of KCSIE is about managing reports of child-on-child sexual violence and sexual harassment. It sets out what governing bodies and proprietors should be doing to ensure reports of child-on-child sexual violence and sexual harassment are managed appropriately.

Effectiveness of Part five

Proposals and rationale

We have withdrawn the Sexual violence and sexual harassment between children in school and colleges standalone advice and removed all references to it. This guidance has now been incorporated throughout KCSIE, and especially in Part two and Part five, in order to give the issue the prominence it deserves in statutory guidance. It will also remove duplication as much of the content in the standalone advice was already in Part five of KCSIE.

Incorporating the standalone advice ensures schools and colleges only need to go to one document rather than two when considering child-on-child sexual violence and sexual harassment. Most of the content has been moved to the beginning of Part five. We have also taken the opportunity to move across the definition of ‘victim’ and ‘perpetrator’- moved into the summary section, and information that links school and college legal duties under the Human Rights Act 1998 (HRA)¹, the Equality Act 2010², the Public Sector Equality Duty³, and their safeguarding responsibilities- moved into Part two.

Question 24: Please provide any comments on how we have incorporated the standalone sexual violence and sexual harassment between children in schools and colleges advice into KCSIE?

The department continues to recognise the complexities for schools and colleges of managing reports of child-on-child sexual violence and sexual harassment. We think

¹ [Human Rights Act 1998 \(legislation.gov.uk\)](https://www.legislation.gov.uk)

² [Equality Act 2010 Advice for schools-for-schools](#)

³ The Public Sector Equality Duty is a legal requirement for schools and colleges that are public bodies. [Public Sector Equality Duty \(advice for schools\)](#)

incorporating the standalone advice in KCSIE will help give the issue the prominence it deserves and remove duplication between the two documents for schools and colleges. Part five remains the primary resources for schools and colleges on this matter and has been strengthened by incorporating additional guidance and support from the standalone advice.

Question 25: Does the revised Part five of KCSIE provide the right level of information to support schools and colleges manage reports of child-on-child sexual violence and sexual harassment

Yes / No / No opinion / Don't know

Please explain your answer.

Section 7 – Expanding our evidence base

Background

In this section of the consultation, we are seeking to expand our evidence base in areas where we have routinely been asked to consider changes to KCSIE but where our knowledge is currently limited.

Sharing Nudes and Semi Nudes

Proposal and rationale

We know that this is a societal issue but also one that manifests in schools and colleges. KCSIE signposts schools and colleges, and especially DSLs, to - [Guidance overview: Sharing nudes and semi-nudes: advice for education settings working with children and young people - GOV.UK \(www.gov.uk\)](#).

Question 26: Do you feel confident in handling reports of sharing nudes and semi nudes?

Yes / No / No opinion / Don't know / It's not my responsibility

Please explain your answer.

Question 27: Are you aware of the UKCIS advice on sharing nudes and semi nudes?

Yes / No

Question for Designated Safeguarding Leads (DSLs) and their deputies

Question 28: What further information would you find helpful in your DSL role to help you understand better how to manage reports of sharing nudes and semi nudes?

What further information would you find helpful?

Filtering and monitoring systems

Proposal and rationale

Filtering and monitoring systems are an important part of a school or college's processes to keep their children safe online. KCSIE sets out that appropriate filtering and monitoring systems should be in place and signposts to advice from the UK Safer Internet Centre- [Appropriate Filtering and Monitoring](#).

Question 29: Do you feel able to make informed decisions on which filtering and monitoring systems your school or college should use?

Yes / No / No opinion / Don't Know / It's not my responsibility

Please explain your answer.



Department
for Education

© Crown copyright 2022

This document/publication (not including logos) is licensed under the terms of the Open Government Licence v3.0 except where otherwise stated. Where we have identified any third-party copyright information you will need to obtain permission from the copyright holders concerned.

To view this licence:

visit www.nationalarchives.gov.uk/doc/open-government-licence/version/3

email psi@nationalarchives.gsi.gov.uk

write to Information Policy Team, The National Archives, Kew, London, TW9 4DU

About this publication:

enquiries www.education.gov.uk/contactus

download www.gov.uk/government/consultations



Follow us on Twitter:
[@educationgovuk](https://twitter.com/educationgovuk)



Like us on Facebook:
facebook.com/educationgovuk